Hospitals +2.3% Proposed 2023 Pay

Medicare DSH Pay Declines

Today, the CMS issued the proposed IPPS and LTCH payment rules. These are payment rates and policies that would be for FY 2023 (starts Oct 1, 2022). Final rates will be released on or around August 1, 2022.

- **CMS announced positive pay rates +2.3% for proprietary hospitals (THC, UHS, HCA, CYH, others) in 2023.** CMS would provide an overall pay bump of +1.4% for all hospitals – urban, rural, government, critical access -- in 2023. MedPAC had voted that CMS/Congress update by "current law" (+2%) in 2023.

- **The increase in operating & capital hospital payment is offset by decreases in outlier payments (for very costly cases), but would increase hospital payments in 2023 by $1.6 B**.

    - CMS projects Medicare disproportionate share hospital (DSH) payments and Medicare uncompensated care payments combined will decrease in FY 2023 by approximately $0.8 B.
    - Subject to determinations on applications for additional payments for inpatient cases involving new medical technologies (NTAP) following review of comments on the rule, CMS also estimates that these payments will decrease by $0.8 B in FY 2023.
    - Pay for Medicare Dependent Hospitals and the temporary change in pay for low-volume hospitals are set to expire in FY 2023. (In the past, these payments have been extended by legislation, but if they were to expire CMS estimates that payments to these hospitals would decrease by $0.6 B).

- **Medicare DSH pay comes down** & **Medicaid fraction of DSH is re-calculated**.

    - **CMS proposes to distribute $6.5 B in uncompensated care payments for 2023, a decrease of approximately $654 M from 2022.** This total amount reflects CMS Office of the Actuary's projections that incorporate the estimated impact of the COVID-19 pandemic. CMS has been criticized for only using one year of data to calculate pay; CMS is proposing to use a 3-year average of the uncompensated care data from the 3 most recent fiscal years for which audited data are available. So, for 2024 CMS would use 2018, 2019, and 2020 cost reports to determine eligible hospitals' uncompensated care payments.
    - **CMS would revise the calculation of the Medicaid fraction of the Medicare DSH calculation.** CMS would explicitly reflect its interpretation of the language "regarded as eligible" for Medicaid only includes patients who receive health insurance through a section 1115 demonstration itself or purchase such insurance with the use of premium assistance (provided by a demonstration). Only the days of those patients who receive hospital health insurance that provides essential health benefits, and if bought with premium assistance, for which the premium assistance is equal to at least 90% of the cost of the insurance, would be included in the Medicaid fraction of DSH, and the patient is not entitled to Medicare A

- **Black maternal Health Week (April 11, 2022) & "Birthing friendly hospitals" would be publicly reported on a CMS website**. This would be the first-ever hospital quality designation by HHS that specifically focuses on maternal health. CMS would initially give a designation to hospitals that report "yes" to the Maternal morbidity measure finalized in the FY 2022 final rule for adoption in the Hospital Quality Reporting (IQR) Program. CMS' goal is not simply to grant hospitals a maternal health "gold star," but to do so in a way that is meaningful for families in search of facilities with a

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demonstrated commitment to the delivery of high-quality, safe, and equitable maternity care. CMS is requesting feedback on other ways the agency can equity and reduce disparities in care.

- **Quality measure suppression due to COVID**. CMS is proposing to suppress or refine several measures in the Hospital Readmissions Reduction Program (HRRP), Hospital-Acquired Condition (HAC) Reduction Program, and Hospital Value-Based Purchasing (VBP) Program. These ensure that these programs do not reward or penalize hospitals based on circumstances caused by the PHE for COVID-19. Examples of the types of external factors that the PHE has had that may affect quality include changes to clinical practices to accommodate safety protocols for medical personnel and patients, as well as unpredicted changes in the number of patient stays and facility-level cases

- **OUR TAKE / NEXT UP:** We had said we not expect anything but a helpful proposed payment % from CMS for inpatient hospitals in 2023. CMS will now accept comments release final IPPS pay in August 2022 (for FY 2023). Recall that Congressional sequester relief was suspended April 1 (1% cut) and the full 2% reduction starts back up July 1, 2022. The end of the PHE also looms (July 16), which means the end of (1) enhanced Medicaid FMAP and (2) DRG 20% add-payment for COVID patients as well as (3) other policies that have helped providers cope during the PHE.

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Background

- **Medicare margins for all Hospitals in 2020 was -8.5% (including relief funds).** For more efficient hospitals, the overall Medicare margin was +1%. "All-payer" margin for 2020 declined to 6.3%, down from record high of 7.6% in 2019.

- **Among the 6 largest hospital systems, 2021 operating profits reported to date *exceed* pre-pandemic levels.** This represents 20% of IPPS hospitals, according to MedPAC.

- **Medicare margins for all IPPS hospitals 2022 is projected to be -10%, with break-even (0%) for efficient hospitals.** This projection assumes decreased relief funds and uncompensated care payments, decreased COVID-19 costs, increased Medicare volume

- **Contract nursing, labor issues impact wages and therefore concern MedPAC**. Commissioner Brian DeBusk noted concerns with the market basket (MB of ~2.6%) not adequately reflecting increased labor costs as well as medical device market "equity."

- **PHE loan repayment comes into play as a concern for rural providers**. Several commissioners noted the difficulty certain rural providers may have in federal loan repayment after COVID.

- **COVID makes access & quality analyses all the more difficult.** However the PHE had material effects on payment adequacy, making them more difficult to interpret (e.g., Mortality rates increased due to pandemic). Other areas of agreement & data points from MedPAC:

    - Excess inpatient capacity in aggregate across 2020, but stressed at times 62% aggregate occupancy rate
    - Fewer hospital closures in fiscal year 2020 (25) and 2021 (10) after a peak in 2019 (46)
    - Inpatient services per capita and outpatient services per capita declined in 2020
    - Large drop in Spring 2020: 40%-50%
    - COVID relief info (sequestration suspension, waivers)
    - Hospitals received over $32 B in federal support (primarily through Provider

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